

Summary

Forecasting the demand on the Dutch justice system until 2024

In this report, the forecasts of the 'demand' for services of the police, prosecutors, courts and prisons until the end of 2024 are described. The forecasts were obtained by applying the so-called forecasting model PMJ that is developed for the Dutch criminal justice system and the civil and administrative justice systems. The base year for our forecasts was 2016. Any changes in law or policy later than 2017 could therefore not be incorporated.

PMJ is based on developments in society that fall outside the sphere of influence of the Ministry of Security and Justice. The model assumes that developments in society are the driving forces behind the trends in crime and private disputes. Four groups of factors can be distinguished: demographic structure of the population, economic conditions, social problems and institutional changes. Within each category, a number of background factors are distinguished. The combination of these factors represents certain classes of problems like social inequality, cultural conflicts, social isolation, and economic inequality.

The demographic factors used in the model are: the size of the population, the size of different age groups, the number of non-western immigrants in various age groups, the number of minors (in the four main Dutch cities) and the number of migrant men in various age groups. The economic factors are the number of employed and unemployed in the labour force split along the age group of 15-24 years in particular, average annual income, purchasing power, the number of social benefits (including those for the unemployed), gross value added, tax burden, collective burden, rental costs, the hourly rate of lawyers, the number of motor vehicles and mopeds, and the number of self-employed people. The social factors are the number of immigrants, the number of applications for political asylum, the number of under-age refugees, the number of drug addicts, the yearly number of divorced people, the number of single parent families, the number of families with children, the level of education of children, and the percentage of people connected to a church. The institutional factors are the number of police officers and the money that people have to pay when applying for subsidized legal aid.

The forecasts of developments within the justice system are based, on its turn, on forecasts of the above-mentioned factors. If there are no changes in policy or legislation, the number of reported crimes is expected to decrease by 2% per year in the period 2018-2024, and the number of suspects will decrease by 1% per year. This decrease will affect the workflow for all partners in the judicial system. Although the decrease cannot be extrapolated in a straightforward fashion, the inflow of cases into the prosecutorial system will decrease by 1% per year and the number of summonses are expected to decrease by 1% per year as well.

The decrease in the influx at the prosecution leads to a decline of the number of cases brought to court as well. The number of criminal cases in court is expected to fall by 1% per year in the period 2018-2024. The demand for prison capacity for adults will remain constant, i.e. an initial increase in 2019 is followed by a steady

decrease in the period 2020-2024. The demand for prison capacity for minors will decrease by 4% per year.

The inflow at the prosecution level of minor offences (misdemeanours) will decrease by 3% per year. However, the number of traffic offences will increase by 4% per year.

While the number of new civil cases at the sub district courts with a summons is expected to remain constant, civil cases with a request will increase by 1% per year in the period 2017-2024. The number of new civil cases at the district courts with a summons or request will both remain constant. The number of new administrative cases (excluding tax cases) at the district courts will decrease by 3% per year and the number of tax cases will decrease by 1% per year.

The expected developments in the number of applications for subsidized legal aid in criminal, civil, and administrative cases varies depending on the kind of cases. Overall the number of cases will remain constant.

We note that the forecasts are based on information available at the moment. Both the PMJ forecasts as well as the forecasts of the factors are surrounded by uncertainty. Due to the recent economic crisis this especially holds for the economic forecasts. Therefore, the forecasts should be seen as a signal of what might happen if nothing changes. Unexpected events and new policy or legislation will probably alter the outcomes.